A BILL FOR AN ACT

RELATING TO THE STABILIZATION OF PROPERTY INSURANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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2	SECTION 1. The legislature finds that, before the wildfire
3	event in Lahaina, Maui, on August 8, 2023, the availability of
4	condominium building master property insurance policy options
5	within the condominium insurance marketplace was already
6	shrinking. Due in part to the shrinking condominium insurance
7	marketplace, condominium building master insurance policies have
8	increased exponentially, with insurers increasing deductible
9	amounts from what used to be between \$10,000 to \$25,000 per
10	unit, per occurrence, to as much as \$250,000. These increased
11	deductibles are also due to consistent and high-cost losses.
12	The legislature also finds that, while the State has
13	avoided a direct, major impact from a major hurricane since
14	Hurricane Iniki devastated Kauai and damaged homes along Oahu's
15	leeward coast more than thirty years ago, mortgage lenders
16	continue to require Hawaii homeowners to carry hurricane
17	insurance that can cost two to three times the annual premiums
18	of a conventional homeowner policy.

1 The legislature further finds that Hawaii Business Magazine 2 recently reported that, generally, a condominium building or 3 complex carries a master hurricane policy that covers one 4 hundred per cent of the cost to replace the property--millions of dollars in many cases. Unfortunately, because insurance 5 premiums for those policies have recently risen so high, the 6 7 president of Insurance Associates estimates that three hundred 8 seventy-five to three hundred ninety buildings, including new 9 high-rise towers in Kakaako, Oahu, have opted to renew their 10 hurricane insurance policies having less than one hundred per cent hurricane coverage. This practice of reducing coverage is 11 **12** creating complications and adverse consequences for every person **13** and entity associated with condominiums in Hawaii, from lenders 14 and insurance agents to buyers and sellers of condominiums. **15** Furthermore, some condominium associations for older buildings are forced to obtain property insurance through the **16 17** secondary insurance market if they are dropped by the standard 18 insurers for, among other things, having too many claims. The **19** president of Insurance Associates reported that more than seven **20** hundred condominium buildings on Oahu alone were built before These secondary market insurers are not bound by the 21 22 State's laws or administrative rules governing rates, so their

- 1 prices may be more expensive than those of standard insurance
- 2 carriers.
- 3 To illustrate the difference in insurance premium costs,
- 4 the president of Insurance Associates cites the example of one
- 5 high-rise condominium in Waikiki in which the condominium
- 6 association had been paying an annual insurance premium of
- 7 \$235,000 for property and hurricane insurance and had already
- 8 been dropped by two of the standard insurance companies when the
- 9 third company declined to renew their insurance policy. The
- 10 stated reason for the nonrenewal and rejection was that the
- 11 building's aging plumbing had not been replaced. As a result,
- 12 the condominium association was forced to purchase insurance on
- 13 the secondary market, which cost approximately \$1,200,000.
- 14 The legislature finds that the consequences of
- under-insured condominium buildings, including condominium
- 16 buildings that lack full hurricane coverage, also impact
- 17 individual owners. Today, there are only three insurers writing
- 18 hurricane coverage for condominium buildings, one of which is
- 19 only willing to underwrite \$10,000,000 to \$25,000,000 in
- 20 hurricane coverage while underwriting all other coverage up to
- 21 the building's value. If a condominium building's insurance
- 22 coverage, including hurricane coverage, is below its full value,

- 1 the mortgages on individual units within that building would not
- 2 meet the underwriting criteria to qualify for purchase through
- 3 the federal government's secondary mortgage market, meaning that
- 4 these mortgages cannot be sold by financial institutions to
- 5 mortgage investor entities such as Fannie Mae and Freddie Mac.
- 6 Coverage to address this lack of hurricane insurance coverage
- 7 options is available from the excess and surplus lines market,
- 8 which comprises insurers who are not licensed in the State;
- 9 however, some condominium buildings are unwilling to purchase
- 10 this coverage because of its high price. The legislature
- 11 understands that although this Act authorizes the Hawaii
- 12 hurricane relief fund to expand coverage to condominium
- 13 buildings, premium rates may be high due to the rise in the
- 14 global reinsurance market for hurricane insurance caused by the
- 15 frequency and severity of worldwide disasters.
- 16 In addition, Hawaii Business Magazine has reported that the
- 17 2021 collapse of the Surfside condominium building in Miami is
- 18 also having a ripple effect on condominium lending. In 2023,
- 19 Fannie Mae and Freddie Mac made permanent the rules for
- 20 condominium lending that were created in the wake of that
- 21 disaster and ceased buying loans for buildings or projects that
- 22 have put off major repairs--such as replacing old water pipes.

- 1 These new lending rules also prohibit the sale of a loan on a
- 2 condominium building to Fannie Mae and Freddie Mac if that
- 3 building has unfunded repairs totaling more than \$10,000 per
- 4 unit.
- 5 This inability to sell condominium mortgages would require
- 6 financial institutions that originated mortgages to retain those
- 7 mortgages, thereby lessening their overall financial capacity to
- 8 originate more mortgages. Further, the risk of loss if a
- 9 hurricane occurs may impair a financial institution's financial
- 10 safety and soundness, which would in turn hamper consumers'
- 11 abilities to obtain financing to purchase dwellings of their
- 12 own.

- 13 The legislature notes that the wildfire in Lahaina, Maui,
- 14 on August 8, 2023, has also impacted the way reinsurers and
- 15 standard insurers view Hawaii's wildfire risk. The president of
- 16 Insurance Associates estimates that, while Hawaii has always
- 17 been rated for hurricanes for property insurance purposes, it
- 18 has never been rated for wildfires. Now that the State has
- 19 experienced wildfires, not only in Lahaina, but also in Kula,
- 20 West Oahu, and Mililani, parts of all islands will be rated for
- 21 wildfires. Moreover, it is surmised that some insurers will not
- 22 maintain their current policy-count in the State because of

- 1 their increased costs for reinsurance, geographical
- 2 concentration of risk, and inadequate rates both pre- and
- 3 post-wildfire. Insurers have the financial responsibility to
- 4 pay losses and, if reinsurance and premiums are not sufficient
- 5 to cover these losses, an insurer needs to reduce its exposure
- 6 by restricting new policies, reducing the policy-count, or both.
- 7 The legislature recognizes that the price impact on reinsurance
- 8 from recent wildfires is not fully known and price increases may
- 9 continue into the foreseeable future.
- 10 The legislature also understands that the market for
- 11 reinsurance, the insurance that property and casualty insurance
- 12 companies pay to share their risk, is global. Therefore, storms
- 13 and other catastrophic losses occurring anywhere in the world
- 14 may potentially impact the amounts that homeowners and
- 15 condominium associations in Hawaii pay for their insurance
- 16 coverage.
- 17 The legislature also acknowledges that although insurance
- 18 coverage, excluding hurricane coverage, for condominium
- 19 buildings is available in the standard insurance market, the
- 20 availability of this coverage is not guaranteed. If this
- 21 coverage became unavailable to condominium buildings, then under

₩.B. NO. <u>1057</u>

- 1 this Act, the Hawaii property insurance association would be
- 2 authorized to provide this coverage.
- 3 This Act expands the authority of these State-established
- 4 insurance entities to assist in the stabilization of the
- 5 property insurance market until risks can be depopulated back to
- 6 the standard insurance market when market conditions improve and
- 7 risks become more insurable because of building component
- 8 replacement or maintenance, or mitigation equipment or protocols
- 9 have been implemented for fire, wildfire, or hurricane events.
- 10 The legislature also recognizes that, although there has
- 11 been much focus on the instability of the condominium insurance
- 12 market in Hawaii, the broader property insurance industry faces
- 13 uncertainty amidst changing economic and regulatory conditions,
- 14 rising costs, increased reinsurance costs, and more frequent
- 15 severe weather events. Given these precarious conditions, it is
- 16 possible that a future disaster or other unforeseen circumstance
- 17 could cause the availability of insurance to shrink for classes
- 18 of real property other than condominiums, including single
- 19 family homes and townhouses.
- 20 Accordingly, this Act authorizes the Hawaii property
- 21 insurance association to provide additional insurance coverage
- 22 within the State for certain categories of properties if the

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H.B. NO. 1057

1 Hawaii property insurance association and insurance commissioner 2 determine that those categories of properties are experiencing a 3 casualty and property insurance market failure. This authority will provide the Hawaii property insurance association with the 4 flexibility to quickly address potential future disruptions in 5 the insurance market. This flexibility is critical to ensure 6 7 that Hawaii residents living in non-condominium properties such 8 as single-family homes and townhouses are protected following unexpected disasters that could otherwise increase the cost of 9 10 insurance to the point where residents cannot afford to continue 11 living in their homes or in the State. 12 The legislature believes that it is critical to begin the 13 process to adequately capitalize the Hawaii property insurance 14 association and Hawaii hurricane relief fund because insuring 15 these risks could bring an enormous amount of risk exposure to **16** the funds. Therefore, funding mechanisms must be broad on an **17** initial and ongoing basis and spread among as many parties

involved in real property transactions within the State as

capitalized if losses exceed the funds' capacities.

possible to ensure that the financial impacts are apportioned as

equitably as practicable, and that reserve funds are adequately

CCA-16(25)

1 In the past, the Hawaii hurricane relief fund was funded in part through the special mortgage recording fee, which was 2 3 imposed on each mortgage recorded with the bureau of 4 conveyances. The legislature recognizes concerns that the 5 special mortgage recording fee is regressive because homebuyers who need to finance more of their purchase price are assessed 6 7 proportionally more than buyers who need to finance less or who can afford to complete their purchase using cash. 8 9 Therefore, this Act repeals the special mortgage recording fee and instead authorizes the Hawaii hurricane relief fund 10 11 board of directors to establish a temporary recording fee, which 12 will be imposed as a flat assessment on each document that is 13 recorded with the bureau of conveyances or filed with the 14 assistant registrar of the land court of the State, as 15 appropriate. This fee, if activated by the Hawaii hurricane relief fund, is intended to be a temporary funding mechanism **16** 17 that will spread costs out in a way that will reduce the 18 regressive financial impact imposed on individuals and families 19 who can only afford to purchase a residential dwelling by financing the purchase. If the Hawaii hurricane relief fund **20** 21 board of directors determines that the fee revenue is no longer

1	required,	this Act allows the board to terminate collection of
2	the fee w	ithout seeking legislative action.
3	This	Act provides additional funding mechanisms through
4	the:	
5	(1)	Appropriation of general funds for the Hawaii property
6		insurance association; and
7	(2)	Option for the Hawaii hurricane relief fund to
8		reactivate the assessment of insurers at an assessment
9		rate determined by the Hawaii hurricane relief fund's
10		board of directors to augment the capitalization of
11		the Hawaii hurricane relief fund.
12	The I	legislature finds that this Act is necessary to:
13	(1)	Stabilize the property insurance market so that
14		insurers continue to insure properties in the State;
15	(2)	Ensure access to adequate property insurance for
16		certain properties located within the State to allow
17		lenders to finance mortgages that meet the
18		requirements of the secondary mortgage market; and
19	(3)	Serve an important public purpose.
20	This	Act is a stop-gap measure to provide insurance
21	availabili	ity for condominium associations that are unable to
22	purchase a	adequate property insurance for their respective

- condominium buildings that are in insurable condition.
 Condominium associations that apply for coverage through the
- 3 Hawaii property insurance association will need to pay premiums
- 4 that are sufficient to cover the condominium association's
- 5 exposure to losses. This measure is not designed to be a
- 6 long-term solution and, therefore, the legislature has imposed a
- 7 one-time five-year coverage period and commissioned a study to
- 8 recommend long-term solutions to stabilize the property
- 9 insurance market in the State. To that end, in addition to
- 10 providing for the issuance of short-term property insurance
- 11 coverage, this Act also requires the insurance commissioner to
- 12 conduct a study to develop a long-term solution. The
- 13 legislature notes that a long-term solution may potentially
- 14 include the issuance of property insurance policies for
- 15 condominium buildings that are in need of repair or replacement
- 16 of components.
- 17 The purposes of this Act are to:
- 18 (1) Amend state laws governing the Hawaii property

 19 insurance association and the Hawaii hurricane relief

 20 fund to enable these entities to underwrite certain

 21 insurance risks in the State that no standard insurer
- is currently willing to underwrite; and

<u>**H**</u>.B. NO. <u>1057</u>

1	(2)	Require the insurance commissioner to conduct a study
2		to monitor and identify the most effective methods of
3		stabilizing the property insurance market in the
4		State.
5		PART II
6	SECT	ION 2. Section 431:21-102, Hawaii Revised Statutes, is
7	amended b	y adding three new definitions to be appropriately
8	inserted	and to read as follows:
9	" <u>"Co</u>	ndominium" means real property that:
10	(1)	Has a condominium association that is registered with
11		the real estate commission in accordance with chapter
12		514B, part VI;
13	(2)	Consists of units, as defined in chapter 514B;
14	(3)	Is used for residential purposes; and
15	(4)	Is in insurable condition as determined by the
16		association's board of directors.
17	"Hig	h-rise condominium" means a condominium that has four
18	or more s	tories that contain units that are or can be occupied
19	by a pers	on.
20	"Pro	perty insurance" means policies, riders, or
21	endorseme	nts of insurance that provide indemnity, in whole or in
22	part, for	the loss, destruction, or damage of property and

<u>**H**</u>.B. NO. <u>1057</u>

1	against l	egal liability for the death, injury, or disability of					
2	any human being, or from damage to property. "Property						
3	insurance" does not include any indemnity for loss, destruction,						
4	damage of	property, or death, injury, or disability of any human					
5	being, or	from damage to property, caused by a hurricane."					
6	SECT	ION 3. Section 431:21-105, Hawaii Revised Statutes, is					
7	amended to	o read as follows:					
8	"§43	1:21-105 Powers and duties of the association. (a)					
9	In addition to any other requirements imposed by law, the						
10	association shall:						
11	(1)	Formulate and administer a plan of operation to insure					
12		persons having an insurable interest in real or					
13		tangible personal property in [the] an area designated					
14		by the commissioner;					
15	(2)	Establish in the plan of operation a maximum period of					
16		time during which a high-rise condominium association					
17		may be eligible to be insured by the association,					
18		which shall not exceed sixty months;					
19	[(2) -]	(3) Reimburse each servicing facility for obligations					
20		of the association paid by the facility and for					
21		expenses incurred by the facility while processing					

H.B. NO. <u>1057</u>

1		applications and servicing policies on behalf of the
2		association; and
3	[-(3)-]	(4) Collect and maintain statistical information and
4		other information required by the commissioner.
5	(b)	In addition to any other powers allowed by law, the
6	associatio	on may:
7	(1)	Add additional insurance coverages with the approval
8		of the commissioner, including coverage for commercial
9		risks up to the limits of coverage [for residential
10		risks] as set forth in the plan of operation;
11	(2)	Employ or retain persons as are necessary to perform
12		the duties of the association;
13	(3)	Contract with a member insurer to perform the duties
14		of the association;
15	(4)	Sue or be sued;
16	(5)	Borrow funds necessary to effectuate the purposes of
17		this article in accord with the plan of operation;
18	(6)	If approved by the commissioner, [assess] activate,
19		reduce, or terminate the collection of an assessment
20		on member insurers in amounts necessary to cover
21		extraordinary losses incurred by the association $[-]_{\underline{i}}$
22		provided that:

★.B. NO. <u>1057</u>

1	(A)	Each member insurer shall be notified of the
2		assessment not later than thirty days before it
3		is due[-];
4	(B)	The association, subject to the approval of the
5		commissioner, may set the amount of the
6		assessment; provided further that:
7		(i) No member insurer may be assessed in any
8		year an amount greater than two per cent of
9	•	that member insurer's net direct written
10		premiums for the preceding calendar year [-] ;
11		and
12		(ii) The association may at any time reduce the
13		amount of the assessment;
14	(C)	The association, subject to the approval of the
15		commissioner, may establish the period of time
16		during which the assessment shall be collected;
17		provided that the time period shall not
18		exceed months; provided further that the
19		association at any time may terminate the
20		collection of the assessment; and
21	<u>(D)</u>	The association may exempt or defer, in whole or
22		in part, the assessment of any member insurer if

M.B. NO. 1057

1		the assessment would cause the member insurer's
2		financial statement to reflect amounts of capital
3		or surplus less than the minimum amounts required
4		for a certificate of authority by any
5		jurisdiction in which the member insurer is
6		authorized to transact business;
7	(7)	Devise a method to give credit to member insurers [for
8		homeowners and fire insurance policies individually
9		underwritten on risks located in the area designated
10		for coverage by the association;] as set forth in the
11		plan of operation;
12	(8)	Negotiate and become a party to contracts as are
13		necessary to carry out the purposes of this article;
14		[and]
15	(9)	Establish outside the state treasury a reserve trust
16		fund and any accounts thereunder and any other trust
17		fund or account necessary to carry out the purposes of
18		this article. Moneys deposited in the reserve trust
19		fund and any accounts thereunder or any other trust
20		fund or account established by the association shall
21		be held by the association, as trustee, in a
22		depository as defined in section 38-1 or according to

1		a similar arrangement at the discretion of the board,				
2	including but not limited to trust or custodial					
3		accounts created for the benefit of the fund's secured				
4		parties under contractual claims financing				
5		arrangements. These moneys may be invested and				
6		reinvested in accordance with the plan of operation.				
7		Disbursements from the trust funds shall not be				
8		subject to chapter 103D and shall be made in				
9		accordance with procedures adopted by the board;				
10	(10)	Receive moneys for deposit into a trust fund or				
11		account from the revenues received from sources of				
12		revenue available to the board; and				
13	[(9)]	(11) Perform all other acts as are necessary or				
14		proper to effectuate the purpose of this article."				
15	SECT	ION 4. Section 431:21-106, Hawaii Revised Statutes, is				
16	amended as follows:					
17	(1)	By amending subsection (a) to read as follows:				
18	"(a)	The association shall submit to the commissioner a				
19	plan of op	peration and any amendments to the plan necessary or				
20	suitable t	to [assure] ensure the fair, reasonable, and equitable				
21	administra	ation of the association. The plan of operation and				
22	any amendr	ment shall become effective upon approval in writing by				

1

H.B. NO. 1057

2	plan of o	peration or if at any time the association fails to					
3	submit suitable amendments to the plan, the commissioner shall						
4	adopt the	rules necessary to carry out this article. The rules					
5	shall con	tinue in force until modified by the commissioner or					
6	supersede	d by a plan submitted by the association and approved					
7	in writing	g by the commissioner."					
8	(2)	By amending subsection (c) to read as follows:					
9	"(C)	The plan of operation [shall]:					
10	(1)	[Establish] Shall establish procedures for performance					
11		of all the powers and duties of the association under					
12		section 431:21-105;					
13	(2)	[Establish] Shall establish maximum limits of					
14		liability to be placed through the association;					
15	(3)	[Establish] Shall establish reasonable underwriting					
16		standards for determining insurability of a risk					
17		[which] that are comparable to the standards used to					
18		determine insurability of a risk located outside the					
19	-	area designated by the commissioner as eligible for					
20	-	association coverage;					
21	(4)	[Establish] Shall establish a schedule of deductibles,					
22		if appropriate;					

the commissioner. If the association fails to submit a suitable

. 1	(5)	Shall establish a maximum period of time during which
2		a high-rise condominium may be eligible to be insured
3		by the association, which shall not exceed sixty
4		months;
5	[(5)	Establish (6) Shall establish the commission to be
6		paid to licensed producers;
7	[(6)	Establish (7) Shall establish the rates to be
8		charged for the insurance coverages, so that the total
9		premium income from all association policies, when
10		combined with the investment income, shall annually
11		fund the administration of the association. The
12		administration of the association shall include the
13		expenses incurred in processing applications,
14		conducting inspections, issuing and servicing
15		policies, paying commissions, and paying claims, but
16		shall not include assessments approved by the
17		commissioner;
18	[-(7)	Establish (8) Shall establish the manner and scope
19		of the inspection and the form of the inspection
20		report. The inspection guidelines may include setting
21		minimum conditions the property must meet before an
22		inspection is required;

1	[-(8) -	Establish (9) Shall establish procedures whereby
2		selections for the board of directors will be
3		submitted to the commissioner for the commissioner's
4		information;
5	[(9)	Establish (10) Shall establish procedures for
6		records to be kept of all financial transactions of
7		the association, its producers, and its board of
8		directors;
9	[(10)	Establish (11) Shall establish procedures by which
10		applications will be received and serviced by the
11		association;
12	[(11)	Establish (12) Shall establish guidelines for the
13		investigation and payment of claims; [and
14	(12)	Establish (13) Shall establish procedures whereby
15	. •	the association may assume and cede reinsurance on
16		risks written through the association[-];
17	(14)	Shall include the following:
18		(A) Coverage forms, endorsements, limits, and
19		deductibles for the covered condominium; provided
20		that the association may categorize these forms,
21		endorsements, limits, and deductibles by the type
22		of peril being covered;

1		<u>(B)</u>	Rate	tiers, including potential high deductible			
2			opti	ons and surcharges for condominiums that			
3			rema	in in the plan of operation;			
4		<u>(C)</u>	Prov	isions authorizing the association to decline			
5			prov	iding coverage;			
6		<u>(D)</u>	Pote:	ntial annual premium rate increases; and			
7		<u>(E)</u>	Esta	blishment of adequate rates to avoid			
8			asse	ssment of the voluntary market;			
9	(15)	Shal	l req	uire, prior to issuance or renewal of			
10		cove	rage,	the applicant for condominium insurance			
11		cove	coverage or renewal to:				
12		<u>(A)</u>	Prov	ide the following to the association:			
13			<u>(i)</u>	The condominium association's declarations,			
14				bylaws, or other documents that describe			
15				their process for paying claims, including			
16				the portion of the claim to be paid by the			
17				condominium association and the portion to			
18				be paid by each unit owner; and			
19			<u>(ii)</u>	The condominium association's declarations,			
20				bylaws, or other documents that describe			
21				their process for handling losses both			

1			pursuant to the applicable master policy and
2			by the applicable condominium association;
3		<u>(B)</u>	Cause to be completed an inspection of the
4			applicable condominium; provided that the
5			inspection shall be consistent with any
6			inspection and reporting standards established by
7			the board of directors of the association and
8			incorporated into the plan of operation pursuant
9			to paragraph (8); and
10		(C)	Satisfy any relevant requirements established by
11			the board of directors of the association and
12			incorporated into the plan of operation;
13	(16)	May	prohibit coverage under this article for any
14		high	-rise condominium for which the association or its
15		serv	icing entities or any agents thereof have
16		iden	tified maintenance issues that materially affect
17		the	insurability of the high-rise condominium for the
18		type	of coverage being sought; and
19	(17)	Shal	l adopt procedures, guidelines, installment
20		amou	nts, and a timetable for the repayment of any
21		gene	ral fund moneys that are loaned to sufficiently
22		capi	talize the fund and deposited into the separate

<u>**H**</u>.B. NO. <u>1057</u>

1	account within the Hawaii property insurance
2	association reserve trust fund established pursuant to
3	section 431:21-105(b)(9); provided that the repayment
4	shall not commence until the fund is sufficiently
5	capitalized as determined by the board of directors."
6	SECTION 5. Section 431:21-107, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"[f] §431:21-107[] Designation of area. Coverage
9	eligibility. (a) After consultation with representatives of
10	the United States Geological Survey, the state department of
11	defense, and the county in which the area is located, the
12	commissioner shall designate the geographical area eligible for
13	coverage in lava zones 1 and 2 through the association. Those
14	properties in the designated area that meet the standards set
15	forth in the plan of operation shall be provided insurance
16	through the association.
17	For the purposes of this subsection, "lava zones 1 and 2"
18	means the two zones designated on the United States Geological
19	Survey's lava flow hazard zone map that are the most hazardous
20	and includes volcanic vents in the summits and rift zones of the
21	two most active volcanoes within the State.

\(\mathbf{h}\).B. NO. <u>1057</u>

1 (b) A condominium association registered under chapter 514B, part VI, having an insurable interest in real or tangible 2 3 property that is a condominium that is subject to this chapter, located within the State, and that meets the criteria and 4 5 requirements set forth in the plan of operation, may be provided 6 property insurance through the association. (c) Additional insurance coverages may be provided 7 8 statewide, including but not limited to single family 9 residences, townhouses, or any other categories of property for 10 which the insurance market is experiencing a failure of the casualty and property insurance market, as determined by the 11 12 association and approved by the insurance commissioner." 13 SECTION 6. Section 431:21-109, Hawaii Revised Statutes, is 14 amended to read as follows: 15 "§431:21-109 Insurance coverages available under plan. 16 [(a)] All properties qualifying for coverage under the plan of **17** operation shall be eligible for the standard fire policy and extended coverage endorsement. The association shall provide 18 additional coverages when directed by the commissioner or when 19 approved by the commissioner. Nothing in this section shall be **20** construed as authorizing the association to provide hurricane 21 22 coverage.

1 [(b) At the written request of any person who is, or is 2 attempting to become, a mortgagor on real property that 3 qualifies for coverage under the plan of operation, the association shall provide coverage for an amount not less than 4 5 the amount of the mortgage obligation, but no greater than the 6 value of the property being insured; provided that it does not exceed the limits of the plan. The policy shall name the 7 8 intended mortgagee as the beneficiary for the amount equal to 9 the outstanding balance on the mortgage. 10 (c) In the application of subsection (b), the amount 11 covered under the policy shall comply with article 10E.] " 12 SECTION 7. Section 431:21-115, Hawaii Revised Statutes, is **13** amended as follows: 14 "[+] §431:21-115[] Credits for Recoupment of assessments **15** paid. [A member insurer may offset against its premium tax 16 liability to this State an assessment made with the commissioner's approval to the extent of twenty per cent of the **17** 18 amount of the assessment for each of the five calendar years 19 following the year in which the assessment was paid. In the 20 event a member insurer should cease doing business in this 21 State, all uncredited assessments may be credited against its premium tax liability for the year it ceases doing business.] 22

22

H.B. NO. 1057

1 Each member insurer shall annually recoup assessments paid 2 by the member insurer under section 431:21-105(b)(6). The 3 recoupment shall be recovered by means of a surcharge on 4 premiums charged by the member insurer for property and casualty 5 insurance, not including motor vehicle insurance. Any excess 6 recovery by a member insurer shall be credited pro rata to that 7 member insurer's policyholders' premiums in the succeeding year 8 unless there has been a subsequent assessment, in which case the 9 excess shall be used to pay the amount of the subsequent 10 assessment. A member insurer may continue to surcharge premiums until the full assessments are recouped. 11 12 The surcharge required under subsection (a) shall be 13 established by the association and shall not exceed two per cent 14 of the total premiums charged for each policy by the member **15** insurer. 16 Each member insurer shall provide to the association 17 an accounting of its recoupments. The association shall compile 18 the member insurers' accountings and submit them as part of the **19**. association's annual report to the commissioner. 20 The amount of and reason for any surcharge shall be 21 separately stated on any billing sent to an insured.

surcharge shall not be considered premiums for any other

H.B. NO. <u>1057</u>

1 purpose, including the computation of gross premium tax or the 2 determination of producer commissions." 3 PART III 4 SECTION 8. Chapter 431P, Hawaii Revised Statutes, is 5 amended by adding two new sections to be appropriately 6 designated and to read as follows: 7 "§431P-A Recoupment of assessments paid. (a) Each 8 licensed property and casualty insurer shall annually recoup 9 assessments paid by the licensed property and casualty insurer **10** under section 431P-5(b)(8)(A) and (B). The recoupment shall be 11 recovered by means of a surcharge on premiums charged by the 12 licensed property and casualty insurer for policies on which the 13 assessment was made. Any excess recovery by a licensed property 14 and casualty insurer shall be credited pro rata to that insurer's policyholder's premiums in the succeeding year unless 15 16 there has been a subsequent assessment, in which case the excess **17** shall be used to pay the amount of the subsequent assessment. A 18 licensed property and casualty insurer may continue to collect a 19 surcharge on premiums until the full assessments are recouped. 20 The surcharge required under subsection (a) shall be (b) 21 the same percentage of the total premiums charged for each 22 policy assessed under section 431P-5(b)(8)(A) and (B).

1	(c) Each licensed property and casualty insurer shall
2	provide to the fund an accounting of its recoupments. The fund
3	shall compile the licensed property and casualty insurers'
4	accountings and submit them as part of the fund's annual report
5	to the commissioner.
6	(d) The amount of and reason for any surcharge shall be
7	separately stated on any billing sent to an insured. The
8	surcharge shall not be considered a premium for any other
9	purpose, including the computation of gross premium tax or the
10	determination of producer commissions.
11	§431P-B Temporary recording fee; establishment, reduction,
12	and cessation by board. (a) The board may activate, reduce, or
13	terminate the collection of a temporary recording fee as
14	provided in this section.
15	(b) The temporary recording fee shall be imposed on each
16	document that is recorded with the bureau of conveyances or
17	filed with the assistant registrar of the land court of the
17 18	filed with the assistant registrar of the land court of the State.
18	State.
18 19	State. (c) If the board establishes or reactivates the temporary

H.B. NO. <u>1057</u>

1		bureau of conveyances or filed with the assistant
2		registrar of the land court of the State; and
3	(2)	Establish the period of time during which the fee
4		shall be collected; provided that the time period
5		shall not exceed months.
6	<u>(d)</u>	The temporary recording fee shall not apply to
7	documents	recorded or filed for parcels in the agricultural land
8	use distr	ict pursuant to section 205-2.
9	(e)	Notwithstanding the amount or time period established
10	under sub	section (c)(1) or (2), the board at any time may:
11	(1)	Reduce the amount of the temporary recording fee; or
12	(2)	Terminate the collection of the temporary recording
13		fee.
14	(f)	The temporary recording fee shall be submitted to and
15	collected	by the bureau of conveyances or the assistant
16	registrar	of the land court of the State. All proceeds realized
17	from the	collection of the fee shall be deposited into a
18	separate a	account of the hurricane reserve trust fund.
19	(g)	The temporary recording fee shall be in addition to
20	any applio	cable fees under chapter 501 or 502."
21	SECT:	ION 9. Section 431P-1, Hawaii Revised Statutes, is
22	amended as	s follows:

H.B. NO. <u>1057</u>

1	(1)	By adding two new definitions to be appropriately
2	inserted	and to read as follows:
3	" <u>"Co</u>	ndominium" means real property that:
4	(1)	Has an association registered with the real estate
5		commission in accordance with chapter 514B, part VI;
6	(2)	Consists of units, as defined in chapter 514B;
7	(3)	Is used for residential purposes; and
8	(4)	Is in insurable condition as determined by the board.
9	<u>"Hig</u>	h-rise condominium" means a condominium that has four
10	or more s	tories that contain units that are or can be occupied
11	by a pers	on."
12	(2)	By amending the definition of "eligible property" to
13	read as f	ollows:
14	""El	igible property" means:
15	(1)	Real property [of one to four units] used for
16		residential purposes and [which] that is in insurable
17		condition, and [which] that may include tangible
18		personal property located therein or thereon and other
19		structures at the insured location, as provided in the
20		plan of operation or any manual of rules and rates
21		adopted under the plan of operation;

1	(2)	Real property used for business, commercial, or
2		industrial purposes [which] that is in insurable
3		condition, and [which] that may include tangible
4		personal property located therein or thereon, as
5		provided in the plan of operation or any manual of
6		rules and rates adopted under the plan of operation;
7	(3)	Tangible personal property owned by an occupant of and
8		located in or on real property of the types described
9		in paragraph (1), as provided in the plan of operation
10		or any manual of rules and rates adopted under the
11		plan of operation; provided that the owner of the
12		tangible personal property does not own the real
13		property in or [on] upon which the tangible personal
14		property is located; and
15	(4)	Tangible personal property owned by an occupant of and
16		located in or on real property of the types described
17		in paragraph (2) as provided in the plan of operation
18		or any manual of rules and rates adopted under the
19		plan of operation; provided that the owner of the
20		tangible personal property does not own the real
21		property in or [on] upon which the tangible personal
22		property is located[-]; and

H.B. NO. <u>1057</u>

1	(5)	A condominium that is used for residential purposes
2.		and that may include tangible personal property
3		located therein or thereon and other structures at the
4		insured location, as provided in the plan of operation
5		or any manual of rules and rates adopted under the
6		plan of operation."
7	(3)	By amending the definition of "licensed property and
8	casualty	insurer" to read as follows:
9	""Li	censed property and casualty insurer means [+
10	(1)	Any any insurer licensed to transact any one or more
11		classes of insurance authorized in section 431:3-204
12		where premiums written within [such] the authority are
13		required to be reported in the "Exhibit of Premiums
14		and Losses" for this State in the National Association
15		of Insurance Commissioners fire and casualty annual
16		statement convention blank that is required to be
17		filed with the commissioner under section 431:3-302[$ au$
18		and
19	(2)	The Hawaii Property Insurance Association created in
20		article 21 of chapter 431]."
21	(4)	By amending the definition of "policy of hurricane
22	property	insurance" to read as follows:

H.B. NO. <u>1057</u>

1	" "Po	licy of hurricane property insurance" means a policy or
2	endorseme	nt of insurance issued by the fund insuring only
3	against da	amage or loss to eligible property caused by a covered
4	event [in	excess of the deductible and up to:
5	(1)	\$750,000 per risk on real property of one to four
6		units used for residential purposes and the personal
7		property located therein or thereon and other
8		structures at the insured location, subject to the
9		limits defined by the plan of operation or any manual
10		of rules and rates adopted under the plan of
11		operation; and
12	(2)	\$500,000 per risk on real and personal property used
13		for business, commercial, or industrial purposes,
14		subject to the limits defined by the plan of operation
15		or any manual of rules and rates adopted under the
16		plan of operation; provided that the board may
17		designate an association of property owners or
18		cooperative housing corporation to be a commercial
19		risk;
20	provided t	that this policy or endorsement shall not include
21	coverage f	for business interruption and other similar coverages.
22	subject to	the limits and deductibles allowed by the plan of

1 operation or any manual of rules and rates adopted under the 2 plan of operation." 3 SECTION 10. Section 431P-2, Hawaii Revised Statutes, is 4 amended to read as follows: "[+] §431P-2[+] Establishment of Hawaii hurricane relief 5 6 fund. There shall be a Hawaii hurricane relief fund to be placed within the department of commerce and consumer affairs 7 for administrative purposes. The fund shall be a public body 8 and a body corporate and politic. Any applicant for insurance 9 10 from the fund shall provide proof, to the satisfaction of the board, of the inability to obtain hurricane property insurance 11 12 from insurers licensed to transact business in the State." SECTION 11. Section 431P-5, Hawaii Revised Statutes, is 13 14 amended to read as follows: "§431P-5 Powers, duties, and functions. (a) The Hawaii 15 **16** hurricane relief fund shall have the following general powers: To sue and be sued; **17** (1) 18 To make and alter policies for its organization and (2) 19 internal administration; 20 To adopt rules in accordance with chapter 91 to (3) 21 effectuate the purposes of this chapter;

1	(4)	To borrow moneys, including but not limited to moneys
2		from state or federal sources and to issue notes or
3		other obligations of the fund for the purposes of
4		providing funds for any of its purposes as authorized
5		by the legislature from time to time;
6	(5)	To pledge, assign, or grant a security interest in all
7		or any part of the moneys, rents, charges,
8		assessments, or other revenue and any proceeds thereof
9		derived by the fund; provided that any pledge,
10		assignment, or grant of security interest shall
11	•	constitute a lien and security interest on [such] the
12		money, rents, charges, assessments, or other revenue,
13		and any proceeds thereof to the extent and with the
14		priority set forth in the document establishing the
15		pledge, assignment, or security interest, without the
16		necessity for physical delivery, recording, or further
17		act; and provided further that in effectuating any
18		pledge, assignment, or grant of security interest, the
19		fund may do either or both of the following:
20	-	(A) Transfer possession of collateral to its secured
21		parties; or

1		(B) Execute and cause to be filed at the bureau of	of
2		conveyances of the State of Hawaii, Uniform	
3		Commercial Code financing statements for the	
4		purpose of providing notice to third parties	of a
5		pledge, assignment, or grant of security	
6		interest; provided that any failure to file a	ā.
7		financing statement or the filing of a financi	cing
8		statement that contains incomplete or inaccur	rate
9		information shall not affect the perfected la	ien
10		and security interest of the pledge, assignment	ent,
11		or grant of security interest; and	
12	(6)	Enter into contracts as necessary to effectuate the	ne
13		purposes of this chapter.	
14.	(b)	In addition to the general powers under subsection	ı
15	(a), the	Fund shall have the specific power to:	
16	(1)	Adopt and administer a plan of operation in accord	dance
17		with section 431P-7, and a manual of rules and rat	ces
18		to provide persons having an insurable interest in	ı
19		eligible property with insurance coverage provided	d by
20		the fund;	
21	(2)	Authorize the provision of hurricane coverage by t	the
22		fund for real property and tangible personal prope	erty

1		located in or on real property and establish limits of
2		liability for specific coverages within the range of
3		authorized coverage;
4	(3)	Adopt actuarially sound rates based on reasonable
5		assumptions relative to expectations of hurricane
6		frequency and severity for all coverage provided under
7		policies or endorsements issued by the fund. Rates
8		adopted shall be subject to approval by the
9		commissioner pursuant to article 14 of chapter 431.
10		Rates adopted shall provide for classification of
11		risks and shall include past and prospective losses
12		and expense experience in this State;
13	(4)	Adopt procedures, guidelines, and surcharges
14		applicable to policies of hurricane property insurance
15		issued in connection with an underlying property
16		policy issued by an unauthorized insurer;
17	(5)	Adopt any form of insurance policy necessary for
18		providing policies of hurricane property insurance by
19		the fund, with the approval of the commissioner;
20	(6)	Issue policies of hurricane property insurance and pay
21		claims for coverage over the mandatory deductible or
22		other deductible provided in the plan of operation or

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H_.B. NO. <u>1057</u>

1 any manual of rules and rates adopted under the plan
2 of operation;

- (7) [Require every] Contract with one or more licensed property and casualty [insurers] insurers transacting direct property insurance business in this State to act as a servicing facility, and by contract with that insurer authorize the insurer to inspect eligible properties, service policies and policyholders of hurricane property insurance, provide claim services, and perform any other duties as authorized by the fund for applicants to the fund and those insured by it;
- 12 (8) Assess all licensed property and casualty (A) 13 insurers the amounts [which,] that, together with 14 the other assets of the fund, are sufficient to 15 meet all necessary obligations of the fund. 16 assessment shall be made on the insurer's gross 17 direct written premiums for property and casualty 18 insurance in this State for the preceding 19 calendar year. The rate of assessment shall be 20 established by the board and in a year in which a covered event has not occurred [shall be] may be 21 22 up to a percentage not to exceed 3.75 per cent

1		and shall not include the insurer's gross direct
2		written premiums for motor vehicle insurance in
3		this State; provided that following a covered
4		event, the rate of assessment may be increased to
5		an amount not to exceed five per cent and may
6		include the insurer's gross direct written
7		premiums for motor vehicle insurance in this
8		State. This increase shall remain in effect
9		until [such] the time [as] all claims and other
10		obligations, including but not limited to bonds
11		and notes, arising out of a covered event [shall]
12		have been fully discharged. [An insurer
13		authorized to provide comparable coverage under
14		section 431P-10(b) and which is providing
15		hurricane property insurance in the State shall
16		be assessed an amount that excludes gross direct
17		written premiums for property insurance in this
18		State.] The assessment for a year in which a
19		covered event has not occurred shall be collected
20		quarterly during each calendar year;
21	(B)	[In the event of] If a loss occurs from a covered
22		event the fund, in addition to the assessment in

1	subparagraph (A), shall assess those insurers
2	[which] that acted as servicing facilities during
3	the twelve months ending at the start of the
4	month preceding the month in which the covered
5	event occurs. The total assessment shall be a
6	fixed percentage of the total coverage provided
7	by the fund under its policies of hurricane
8	property insurance during the month preceding the
9	month in which the covered event occurs. The
10	percentage to be used in calculating the total
11	assessment shall be [as follows]:
12	(i) For calendar year 1998, a percentage as
13	fixed by the board in the plan of operation,
14	but in no event shall the total assessment
15	exceed \$500,000,000;
16	(ii) For calendar year 1999, 1.125 per cent;
17	(iii) For calendar year 2000, 1.25 per cent; and
18	(iv) [and cach
19	calendar year thereafter, 1.5 per cent[-];
20	and

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H.B. NO. 1057

<u>(ii)</u>	Beginning	January	1, 2026	, a percenta	ge not
	to exceed	1.5 per	cent as	determined	by the
	board.				

A separate total assessment shall be made for each covered event. The total assessment shall be allocated to each servicing facility based on the proportion of the total amount of the fund's gross direct written premiums for policies of hurricane property insurance serviced by each servicing facility to the total amount of the fund's gross direct written premiums for policies of hurricane property insurance, in each case, during the twelve months ending at the start of the month preceding the month in which the covered event occurs. Assessments made under this subparagraph and those under subparagraph (A) in a year in which a covered event has occurred are due from each insurer based on assessment procedures established by the fund to meet its obligations to policyholders in a timely manner; and

1		(C) [The fund may exempt] Exempt or defer, in whole
2		or in part, the assessment of any insurer if the
3		assessment would cause the insurer's financial
4		statement to reflect amounts of capital or
5		surplus less than the minimum amounts required
6		for a certificate of authority in this State;
7	(9)	Develop a program of incentives to encourage insurers
8		to provide policies of hurricane property insurance
9		[in the event] if the commissioner authorizes the
10		provision of comparable insurance pursuant to section
11		431P-10(b) [which] that may include but are not
12		limited to exemption of the insurer's gross direct
13		written premium for property insurance from the
14		assessment pursuant to paragraph (8)(A);
15	[(10)	Develop a credit based on the difference between
16		premiums written in 1993 and the premiums written in
17		1992 by each property insurer against the assessment
18		for gross direct written premiums written in 1993;
19	(11)]	(10) Develop procedures regarding policies written by
20		unauthorized insurers comparable to the assessments,
21		surcharges, and other contributions made by insurers
22		authorized to do business in this State;

1	[(12)]	(11) Accumulate reserves or funds, including the
2		investment income thereon, to be used for paying
3		expenses, making or repaying loans or other
4		obligations of the fund, providing loss mitigation
5		incentives, and paying valid claims for covered events
6		insured by the fund;
7	[(13)]	(12) Collect and maintain statistical and other data
8		as may be required by the commissioner;
9	[(14)	Exempt mortgage transactions from payments of the
10		special mortgage recording fee and provide for maximum
11		limits on or, uniform reduction of the special
12		mortgage recording fee, pursuant to rules adopted by
13		the board;
14	(15)	Suspend or reactivate the special mortgage recording
15		fee pursuant to resolution of the board;
16	(16)]	(13) Impose fines for each incident of nonpayment of
17		amounts due to the fund under this chapter; provided
18		that the fines shall not exceed twenty-five per cent
19		of the amount then due;
20	[(17)]	(14) Create loss mitigation incentives, including but
21		not limited to premium credits, premium rebates,
22		loans, or cash payments;

1	[(18)]	(15) Enter into claims financing transactions,
2		including but not limited to reinsurance transactions,
3		debt transactions, and other transactions
4		incorporating elements of reinsurance, insurance,
5		debt, or equity;
6	[-(19)-]	(16) Establish business and corporate entities or
7		organizations pursuant to the purposes of this
8		chapter; [and]
9	(17)	Receive for deposit into separate accounts within the
10		hurricane reserve trust fund established pursuant to
11		section 431P-16 revenues received from any fee revenue
12		authorized by the legislature for deposit into the
13		hurricane relief trust fund, and any other source of
14		revenue available to the board; and
15	[(20) -]	(18) Perform any and all acts reasonably necessary to
16		carry out the purposes of this chapter."
17	SECT	ION 12. Section 431P-5.5, Hawaii Revised Statutes, is
18	amended as	s follows:
19	(1)	By amending subsection (a) to read as follows:
20	"(a)	Upon written confirmation from the insurance
21	commission	ner that the director [of finance] has secured
2.2.	\$500.000	000 in the aggregate in the form of

1 Commitments from either the federal government or an (1) 2 agency of the federal government or a financial 3 institution; 4 (2) Revenue bonds other than those issued or to be issued 5 in response to the occurrence of a covered event; or 6 A combination of the commitments or bonds[+], (3) 7 the Hawaii hurricane relief fund shall [+ 8 (1) Control or freeze rates[+] and 9 [(2) Continue] continue accumulating premiums from policies **10** of hurricane property insurance [and the special mortgage 11 recording fee], net of any reinsurance payments, operating 12 expenses, and funds necessary for the development of a 13 comprehensive loss reduction plan." By amending subsections (c) and (d) to read as 14 (2) 15 follows: **16** [In the event of] If a loss from a covered event [T]**17** occurs, the net moneys accumulated shall be used to settle 18 claims and pay current and ongoing expenses of the Hawaii 19 hurricane relief fund. The net accumulated moneys, commitments, 20 and bonds described in subsection (a) $[\frac{(2)}{(2)}]$ shall be used only 21 [in the event] if losses from a covered event exceed the 22 assessment pursuant to section 431P-5(b)(8)(B).

1	(d)	[In the event] If the balance of the net accumulated
2	moneys fa	lls below \$400,000,000, the Hawaii hurricane relief
3	fund shall	l establish rates, subject to the approval of the
4	[insuranc	e] commissioner, necessary to replenish the account
5	balance to	\$500,000,000, as promptly as reasonably practicable.
6	The direct	tor of finance shall seek to arrange additional
7	commitment	ts whenever the account balance falls below
8	\$400,000,0	000."
9	SECT	ION 13. Section 431P-7, Hawaii Revised Statutes, is
10	amended by	y amending subsection (c) to read as follows:
11	"(C)	The plan of operation [shall]:
12	(1)	[Establish] Shall establish procedures for performance
13		of all powers and duties of the fund;
14	(2)	[Establish] Shall establish procedures for providing
15		notice to all persons with interests insurable by the
16		fund in the State of the type of insurance available
17		from the fund [in the event] if the fund offers
18		insurance;
19	. (3)	[Provide] Shall provide for and adopt all necessary
20		forms, including insurance policies to be used by and
21		on behalf of the fund, for use by the fund and
22		servicing facilities;

1	(4)	[Adopt] Shall adopt actuarially sound rates, based on
2		reasonable assumptions relative to expectations of
3		hurricane frequency and severity, to be charged for
4		insurance provided by the fund, in accordance with
5		article 14 of chapter 431;
6	(5)	[Publish] Shall publish manuals of rules, rates, and
7		rating and classification plans, which shall address
8		mandatory deductibles, limits of coverage, and the
9		classification of risks and rate modifications based
10		on the exposure of insureds[+], subject to the
11		approval of the commissioner;
12	(6)	[Establish] Shall establish procedures for receiving
13		and servicing applications to the fund;
14	(7)	[Establish] Shall establish procedures for processing
15		and maintaining records of the fund relating to its
16		financial transactions, its agents, its employees, its
17		operations, and all transactions with any servicing
18		facility;
19	(8)	[Establish] Shall establish procedures for the
20		collection and remittance of the premiums and return
21		of unearned premiums where applicable;

1	(9)	[Establish] Shall establish procedures for the payment
2		of valid claims;
3	(10)	[Establish] Shall establish procedures for prorating
4		available funds pursuant to section 431P-15;
5	(11)	[Establish] Shall establish procedures for obtaining
6		reinsurance;
7	(12)	[Establish] Shall establish procedures to borrow
8		funds; [and]
9	(13)	[Develop] Shall develop a plan for the investment of
10		moneys held by the fund [subject to the limitations in
11		article 6 of chapter 431.];
12	(14)	Shall require, prior to issuance or renewal of
13		coverage, the applicant for condominium insurance
14		coverage or renewal to:
15		(A) Cause to be completed an inspection of the
16		applicable condominium; provided that the
17		inspection shall be consistent with any
18		inspection and reporting standards established by
19		the board and incorporated into the plan of
20		operation; and

1	(B) Satisfy any relevant requirements established by
2	the board and incorporated into the plan of
3	operation; and
4	(15) May prohibit coverage under this chapter for any
5	high-rise condominium for which the fund or its
6	servicing entities or any agents thereof have
7	identified maintenance issues materially affecting the
8	insurability of the high-rise condominium for
9	hurricane property insurance."
10	SECTION 14. Section 431P-10, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"§431P-10 Coverage available from the fund; deductible.
13	[(a) Policies] Coverage limits and deductibles for policies
14	issued by the fund covering eligible property shall [provide a
15	maximum aggregate coverage of up to \$750,000 per risk on real
16	property of one to four units used for residential purposes and
17	\$500,000 per risk for real property used for business,
18	commercial, or industrial purposes and shall provide for a
19	mandatory deductible. The deductible amount for residential
20	property policies shall be the greater of \$1,000 or one per cent
21	of the insured-value or the greater of \$2,000 or two per cent of
22	the insured value; provided that the board may establish higher

1 deductible limits. The deductible amount for commercial 2 property policies shall be the greater of \$5,000 or five per 3 cent of the insured value or an amount equivalent to all the 4 other perils deductible of the companion policy; provided that 5 the board may establish higher deductible limits. 6 (b) Insurers seeking to provide multi-peril coverage for 7 residential property, including multi-peril coverage of the 8 hurricane peril, subject to the fund's program for incentives 9 and credits, shall submit to the commissioner a written request **10** for permission to write the coverage; provided that in the 11 absence of such authorization, no other policy of residential 12 property insurance or endorsement to a policy of residential 13 property insurance on eligible residential property located in 14 this State shall be issued to provide insurance for damages or 15 losses caused by a covered event if such coverage is less than **16** that offered by the fund. If multi-peril coverage on commercial 17 property is no longer being offered by the fund, any multi-peril 18 coverage on commercial property offered by an insurer shall 19 qualify as a comparable coverage under section 431P 5(b)(8)(A). 20 Multi peril coverage on residential property which [includes] 21 coverage for hurricane losses offered by an insurer shall 22 qualify as a comparable coverage under section 431P-5(b)(8)(A).]

\(\mathbf{H}\).B. NO. \(\lambda 057 \)

1	be established in the plan of operation, subject to approval by	
2	the commissioner."	
3	SECTION 15. Section 431P-11, Hawaii Revised Statutes, is	
4	amended by amending subsection (b) to read as follows:	
5	"(b) [The] Except for:	
6	(1) Applicants who are otherwise able to procure hurricane	
7	property insurance from insurers authorized to	
8	transact business in the State; and	
9	(2) Properties that are deemed ineligible pursuant to the	
10	plan of operation,	
11	the fund shall not deny any application for hurricane property	
12	insurance on any property eligible under subsection (a)."	
13	SECTION 16. Section 431P-16, Hawaii Revised Statutes, is	
14	amended to read as follows:	
15	"§431P-16 Establishment of trust funds. (a) The fund	
16	shall establish outside the state treasury a hurricane reserve	
17	trust fund and any accounts thereunder and any other trust fund	
18	or account necessary to carry out the purposes of this chapter.	
19	Moneys deposited in the hurricane reserve trust fund and any	
20	accounts thereunder or any other trust fund or account shall be	
21	held by the fund, as trustee, in a depository as defined in	
22	section 38-1 or according to a similar arrangement at the	

discretion of the board, including, but not limited to, trust or 1 2 custodial accounts created for the benefit of the fund's secured 3 parties under contractual claims financing arrangements. These 4 moneys may be invested and reinvested in accordance with the 5 plan of operation. Disbursements from the trust funds shall not 6 be subject to chapter 103D and shall be made in accordance with 7 procedures adopted by the board. 8 [(b) The hurricane reserve trust fund shall receive 9 deposits of the special mortgage recording fee established by **10** this chapter. Except as determined by board order, the special 11 mortgage recording fee shall be imposed on each mortgage and **12** each amendment to a mortgage which, in each case, increases the 13 principal amount of the secured debt and which is recorded in 14 the bureau of conveyances of the State under chapter 502 or 15 filed with the assistant registrar of the land court of the **16** State under chapter 501. **17** The special mortgage recording fee shall be an amount equal 18 to one-tenth of one per cent of the stated principal amount of 19 the debt secured by the mortgage or, in the case of an amendment or refinancing of a mortgage, an amount equal to one tenth of 20 21 one per cent of the amount of the increase of the stated 22 principal amount of the secured debt; provided that the board

1	may establish a lower special mortgage recording fee amount
2	pursuant to section 431P-5(b)(14). With respect to an open end
3	revolving loan, the principal amount of the debt on which the
4	special mortgage recording fee is calculated shall be the
5	maximum amount which may be outstanding under the loan at any
6	one time. With respect to a mortgage securing a nonmonetary or
7	inchoate obligation, the principal amount of the debt on which
8	the special mortgage recording fee is calculated shall be the
9	monetary amount which the mortgagee attributes to the
10	obligation. If the debt is stated in a foreign currency, it
11	shall be converted to U.S. dollars using an exchange rate
12	published in a newspaper of general circulation in this State
13	within one week prior to recordation of the mortgage or
14	amendment of mortgage.
15	The special mortgage recording fee shall be in addition to
16	any applicable fees under chapter 501 or 502. The special
17	mortgage recording fee shall be submitted to and collected by
18	the bureau of conveyances or the assistant registrar of the land
19	court of the State and shall be deposited into the hurricane
20	reserve trust fund. The special mortgage recording fee shall be
21	submitted at the time the mortgage or amendment of mortgage is
22	recorded together with any related forms or certifications

- 1 required by the bureau of conveyances or the assistant registrar
- 2 of the land court of the State.]
- 3 [(c)] (b) The Hawaii hurricane relief fund [shall] may
- 4 implement the assessments of all property and casualty insurers
- 5 [as] authorized by section 431P-5(b)(8)(A) and (B) and the
- 6 proceeds from the assessments shall be deposited into the
- 7 hurricane reserve trust fund or into trust or custodial
- 8 accounts, created for the benefit of the fund's secured parties,
- 9 that are held inside or outside the hurricane reserve trust
- 10 fund[-]; provided that after December 31, 2025, all proceeds
- 11 realized from the collection of the assessments shall be
- 12 deposited into a separate trust account within the hurricane
- 13 reserve trust fund.
- 14 Property and casualty insurers shall annually recoup
- 15 assessments paid pursuant to section 431P-A.
- 16 [-(d)-] (c) If the Hawaii hurricane relief fund offers to
- 17 issue policies of hurricane property insurance, the premiums for
- 18 the policies shall be deposited into the hurricane reserve trust
- **19** fund.
- 20 [(e)] (d) After each covered event, if the board
- 21 determines that the moneys in the hurricane reserve trust fund,
- 22 excluding moneys determined by the board to be needed to

- 1 continue fund operations following the covered event, will be
- 2 insufficient to pay claims and other obligations of the fund
- 3 arising out of that covered event, the Hawaii hurricane relief
- 4 fund shall levy a surcharge not to exceed seven and one-half per
- 5 cent a year on premiums charged for all property and casualty
- 6 insurance policies issued for risks insured in this State.
- 7 These moneys may be deposited into the hurricane reserve trust
- 8 fund or into trust or custodial accounts created for the benefit
- 9 of the fund's secured parties that are held inside or outside
- 10 the hurricane reserve trust fund. The surcharge shall remain in
- 11 effect until all claims and other obligations of the fund,
- 12 including but not limited to claims under fund policies of
- 13 hurricane property insurance, claims financing transactions,
- 14 bonds, notes, and other obligations arising out of that covered
- 15 event have been fully discharged. The amount and reason for any
- 16 surcharge made pursuant to this subsection shall be separately
- 17 stated on any billing sent to an insured. The surcharge shall
- 18 not be considered premiums for any other purpose including the
- 19 computation of gross premium tax or the determination of
- 20 producers' commissions. The fund may establish procedures for
- 21 insurers to collect the surcharge from customers who hold
- 22 property or casualty policies.

1	$\left[\frac{(f)}{(f)}\right]$ (e) Any proceeds, experience refunds, or other		
2	return funds under reinsurance shall be deposited into the		
3	hurricane reserve trust fund.		
4	$[\frac{(g)}{(g)}]$ Any proceeds from loans or other moneys from the		
5	federal government, any proceeds from bonds issued pursuant to		
6	this chapter loaned by the director to the Hawaii hurricane		
7	relief fund, any revenues derived from the temporary recording		
8	fee pursuant to section 431P-B, and other moneys as the State		
9	may make available from time to time shall be deposited into		
10	separate accounts of the hurricane reserve trust fund.		
11	[(h)] <u>(g)</u> Moneys in the hurricane reserve trust fund or in		
12	trust or custodial accounts, created for the benefit of the		
13	fund's secured parties, shall be expended by the Hawaii		
14	hurricane relief fund or its authorized designee and used solely		
15	for the purposes of this chapter.		
16	[(i)] <u>(h)</u> Moneys in the hurricane reserve trust fund may		
17	be disbursed upon dissolution of the Hawaii hurricane relief		
18	fund; provided that:		
19	(1) The net moneys in the hurricane reserve trust fund		
20	shall revert to the state general fund after payments		
21	by the fund on behalf of licensed property and		
22	casualty insurers or the State that are required to be		

1		made pursuant to any federal disaster insurance
2		program enacted to provide insurance or reinsurance
3		for hurricane risks are completed; and
4	(2)	If [such] the moneys are paid on behalf of licensed
5		property and casualty insurers, payment shall be made
6		in proportion to the premiums from policies of
7		hurricane property insurance serviced by the insurers
8		in the twelve months prior to dissolution of the
9		fund[+
10	provided	that all interest earned from the principal in the
11	hurricane	reserve trust fund shall be transferred and deposited
12	into the	general fund each year that the hurricane reserve trust
13	fund rema	ins in existence]."
14	SECT	ION 17. Section 501-23.5, Hawaii Revised Statutes, is
15	amended t	o read as follows:
16	"§50	1-23.5 Disposition of fees received at the bureau of
17	conveyanc	es. Notwithstanding any other law to the contrary, of
18	the fees	received at the bureau of conveyances, the registrar of
19	conveyanc	es shall deposit to the credit of the state general
20	fund \$18	for each document recorded and shall deposit the
21	remaining	balance and all fees other than the [special mortgage
22	recording	fee established pursuant to section 431P-16] temporary

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H.B. NO. 1057

conveyance tax collected pursuant to section 247-1 to the credit 2 of the bureau of conveyances special fund established under 3 4 section 502-8." 5 SECTION 18. Section 502-25, Hawaii Revised Statutes, is 6 amended by amending subsection (b) to read as follows: 7 Notwithstanding any other law to the contrary, of the 8 fees received at the bureau of conveyances, the registrar of 9 conveyances shall deposit to the credit of the state general **10** fund \$18 for each document recorded and shall deposit the remaining balance and all fees other than the [special mortgage 11 12 recording fee established pursuant to section 431P-16] temporary 13 recording fee established pursuant to section 431P-B and 14 conveyance tax collected pursuant to section 247-1 to the credit **15** of the bureau of conveyances special fund established under **16** section 502-8." **17** PART IV 18 There is appropriated out of the general SECTION 19. 19 revenues of the State of Hawaii the sum of \$50,000,000 or so 20 much thereof as may be necessary for fiscal year 2025-2026 to 21 provide a loan to the Hawaii property insurance association for 22 administrative and startup costs, minimum solvency costs, and

recording fee established pursuant to section 431P-B and

- 1 the purchase of reinsurance. The moneys shall be deposited into
- 2 the Hawaii property insurance association's reserve trust fund
- 3 established pursuant to section 431:21-105(b)(9), Hawaii Revised
- 4 Statutes.
- 5 The sum appropriated shall be expended by the insurance
- 6 commissioner for the purposes of part II of this Act until such
- 7 time as the Hawaii property insurance association board of
- 8 directors convenes its first meeting after the effective date of
- 9 this Act. Thereafter, any remaining moneys appropriated
- 10 pursuant to this section shall be expended by the Hawaii
- 11 property insurance association board of directors for the
- 12 purposes of part II of this Act. Any moneys appropriated to the
- 13 Hawaii property insurance association shall be repaid to the
- 14 general fund in accordance with the procedures, guidelines,
- 15 installment amounts, and timetable established for the repayment
- 16 of any general fund moneys pursuant to section
- 17 431:21-106(c)(17), Hawaii Revised Statutes.
- 18 PART V
- 19 SECTION 20. (a) The insurance commissioner shall conduct
- 20 a study to identify or develop a long-term solution to stabilize
- 21 the property insurance market in the State. The insurance
- 22 commissioner shall include in the study:

1	(1)	Recommendations for capitalizing the Hawaii property
2		insurance association and Hawaii hurricane relief
3		fund;
4	(2)	Recommendations for monitoring the stability of the
5		property insurance market in the State;
6	(3)	A determination of the efficacy of the changes
7		implemented pursuant to this Act;
8	(4)	An evaluation of the feasibility of establishing a
9		mutual or captive insurance model to address the
10		affordability and availability of property insurance
11		in the State, including solutions to address the needs
12		of condominium associations and individual residential
13		condominium property owners; and
14	(5)	Recommendations on a mechanism to ensure that
15		condominium properties are maintained and repaired in
16		a timely manner to ensure that the condominium
17		properties remain in insurable condition.
18	(b)	The insurance commissioner shall submit reports of the
19	insurance	commissioner's findings and recommendations, including
20	any propos	sed legislation, to the legislature no later than
21	twenty day	ys prior to the convening of the regular sessions of
22	2026 and 2	2027.

1	SECTION 21. There is appropriated out of the general
2	revenues of the State of Hawaii the sum of \$100,000 or so much
3	thereof as may be necessary for fiscal year 2025-2026 for the
4	insurance commissioner to conduct a study pursuant to this part.
5	The sum appropriated shall be expended by the insurance
6	division of the department of commerce and consumer affairs for
7	the purposes of this part.
8	PART VI
9	SECTION 22. In codifying the new sections added by section
10	8, and referenced in sections 16, 17, and 18 of this Act, the
11	revisor of statutes shall substitute appropriate section numbers
12	for the letters used in designating and referring to the new
13	sections in this Act.
14	SECTION 23. Statutory material to be repealed is bracketed
15	and stricken. New statutory material is underscored.
16	SECTION 24. This Act, upon its approval, shall take effect
17	on July 1, 2025.
18	
19	INTRODUCED BY: Myle K. Mulun
20	BY REQUEST
	JAN 2 1 2025

Report Title:

Property; Hurricane; Insurance; HPIA; HHRF; Condominiums; Appropriations

Description:

Expands the powers of the Hawaii Property Insurance Association and Hawaii Hurricane Relief Fund to help to stabilize the property insurance market in the State. Requires the Insurance Commissioner to conduct a study. Appropriates moneys.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

JUSTIFICATION SHEET

DEPARTMENT:

Commerce and Consumer Affairs

TITLE:

A BILL FOR AN ACT RELATING TO THE STABILIZATION OF PROPERTY INSURANCE.

PURPOSE:

To expand the powers of the Hawaii Property Insurance Association and Hawaii Hurricane Relief Fund to help stabilize the property insurance market in the State and require the Insurance Commissioner to conduct a study to determine a long-term solution to stabilize the property insurance market in Hawaii.

MEANS:

Amend sections 431:21-102, 431:21-105, 431:21-106(a) and (c), 431:21-107, 431:21-109, and 431:21-115, Hawaii Revised Statutes (HRS); add two new sections to chapter 431P and amend sections 431P-1, 431P-2, 431P-5, 431P-5.5(a), (c), and (d), 431P-7(c), 431P-10, 431P-11(b), 431P-16, 501-23.5, and 502-25(b), HRS.

JUSTIFICATION:

The availability of condominium building master property insurance policy options within the condominium insurance marketplace has been shrinking and costs continue to increase exponentially, even before the tragic Lahaina, Maui fires.

Additionally, while Hawaii has managed to avoid a direct hit from a major hurricane since Hurricane Iniki more than thirty years ago, mortgage lenders continue to require homeowners to carry hurricane insurance that could cost two to three times the annual premiums of a conventional homeowner policy.

In 1993, the legislature created the Hawaii Hurricane Relief Fund to provide hurricane property insurance policies in the State in the event they are not available in the private market, but due to increased availability from the private sector, the fund ceased writing policies effective



December 1, 2000. Additionally, in 1991, the legislature also created the Hawaii Property Insurance Association (HPIA), an unincorporated association of insurance companies in Hawaii, to help ensure that property insurance remains available for properties located in hard-to-write areas.

It is critical to begin the process to adequately capitalize the Hawaii property insurance association and Hawaii hurricane relief fund because insuring these risks could bring an enormous amount of risk exposure to the funds.

Impact on the public: This bill looks to provide a stop-gap measure to help stabilize and support insurance availability for condominium associations that are unable to purchase adequate property insurance for their respective condominium buildings that are in insurable condition. Additionally, the study conducted by the insurance commissioner in this Act, would help to create recommendations to support a long-term solution to stabilize the property insurance market.

Impact on the department and other agencies:
As an ex officio voting member of the Hawaii
Hurricane Relief Fund Board, the Insurance
Commissioner will see an increased
responsibility with the fund's actions and
review processes. Additionally, the
Insurance Commissioner and Division will see
an increased role with the long-term study
requirement in this bill and may need to
seek additional support or funding in the
future to achieve the intention of this
provision of the bill.

GENERAL FUND:

\$50,100,000 for fiscal year 2025-2026.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

CCA 106.

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE:

July 1, 2025.