

GOV. MSG. NO. / 254

EXECUTIVE CHAMBERS

NEIL ABERCROMBIE GOVERNOR

June 21, 2011

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on June 21, 2011, the following bill was signed into law:

HB1342 HD1 SD2 CD1

RELATING TO TELECOMMUNICATIONS **Act 151 (11)**

NEIL ABERCROMBIE

Governor, State of Hawaii

on JUN 27 2011 HOUSE OF REPRESENTATIVES TWEN'TY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

ACB. NO.

S.D. 2

C.D. 1

A BILL FOR AN ACT

RELATING TO TELECOMMUNICATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Act 199, Session Laws of Hawaii 2010,
2	established a broadband work group to develop procedures for
3	streamlining permitting functions applicable to the development
4	of broadband services and broadband technology. The legislature
5	finds that the broadband work group has recommended the creation
6	of an exemption from various permitting requirements for the
7	installation of new or upgraded broadband infrastructure along
8	existing poles and conduits that are already used for
9	telecommunications. Another discussion item of the broadband
10	work group is the streamlining of the processing of pole,
11	conduit, and duct applications.
12	The purpose of this Act is to facilitate the deployment of
13	high-speed broadband infrastructure in Hawaii by exempting the
14	installation, improvement, construction, or development of
15	infrastructure relating to broadband service or broadband
16	technology from state and county permitting requirements, under
17	certain conditions, and reducing the time and costs associated
18	with requests for access to utility poles and conduits. This

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- 1 Act also makes the director of commerce and consumer affairs a
- 2 member and chairperson of the broadband assistance advisory
- 3 council and a member and convenor of the broadband work group
- 4 established under Act 199, Session Laws of Hawaii 2010, and
- 5 removes the cable television administrator from the broadband
- 6 assistance advisory council and the broadband work group.
- 7 SECTION 2. From January 1, 2012, to January 1, 2017,
- 8 actions relating to the installation, improvement, construction,
- 9 or development of infrastructure relating to broadband service
- 10 or broadband technology, including the interconnection of
- 11 telecommunications cables, shall be exempt from county
- 12 permitting requirements, state permitting and approval
- 13 requirements, which includes the requirements of chapters 171,
- 14 205A, and 343, Hawaii Revised Statutes, and public utilities
- 15 commission rules under Hawaii Administrative Rules, chapter 6-
- 16 73, that require existing installations to comply with new pole
- 17 replacement standards at the time of any construction or
- 18 alteration to the equipment or installation, except to the
- 19 extent that such permitting or approval is required by federal
- 20 law or is necessary to protect eligibility for federal funding,
- 21 services, or other assistance; provided that the installation,

1	improvement,	construction, or development of infrastructure
2	shall:	
3	(1) Be	directly related to the improvement of existing
4	tel	ecommunications cables or the installation of new
5	tel	ecommunications cables:
6	(A)	On existing or replacement utility poles and
7		conduits; and
8	(B)	Using existing infrastructure and facilities;
: 9	(2) Tak	e place within existing rights-of-way or public
10	uti	lity easements or use existing telecommunications
11	inf	rastructure; and
12	(3) Mak	e no significant changes to the existing public
13	rig	hts-of-way, public utility easements, or
14	tel	ecommunications infrastructure.
15	A person	or entity shall use reasonable best efforts to
16	comply with a	ll applicable safety and engineering requirements
17	relating to t	he installation, improvement, construction, or
18	development o	f infrastructure relating to broadband service.
19	A person	or entity taking any action under this section
20	shall, at lea	st thirty calendar days before the action is taken,
21	provide notic	e to the director of commerce and consumer affairs

- 1 by electronic posting in the form and on the site designated by
- 2 the director for such posting on the designated central State of
- 3 Hawaii Internet website; provided that notice need not be given
- 4 by a public utility or government entity for an action relating
- 5 to the installation, improvement, construction, or development
- 6 of infrastructure relating to broadband service or broadband
- 7 technology where the action taken is to provide access as the
- 8 owner of the existing rights-of-way, utility easements, or
- 9 telecommunications infrastructure.
- 10 SECTION 3. Consistent with federal law, no person or
- 11 entity shall be required to upgrade or replace an existing
- 12 utility pole when using that utility pole to install new
- 13 telecommunications cables or to improve existing
- 14 telecommunications cables; provided that:
- 15 (1) The overall weight load and the diameter of the
- attachment on the utility pole following the
- installation or improvement does not exceed the
- overall weight load and diameter of the attachment
- prior to the installation or improvement; and

1	(2) The define pote is not damaged of made less safe of
2	reliable due to the installation or improvement of
3	telecommunications cables.
4	The public utilities commission may allow a public utility
5	to recover all prudently incurred costs as approved through
6	rates, charges, or clauses approved or established by the public
7	utilities commission pursuant to section 269-16, Hawaii Revised
8	Statutes, including but not limited to planning, engineering,
9	construction, installation, or replacement of utility poles
10	undertaken to accomplish the objectives of this Act. Recovery
11	of all prudently incurred costs shall also apply to a broadband
12	service provider.
13	If access to a utility pole is not granted within forty-five
14	days of a written request for access, the utility must confirm
15	the denial in writing by the forty-fifth day, consistent with
16	the requirements established by the Federal Communications
17	Commission under Title 47, Chapter 1, Code of Federal
18	Regulations. The utility's denial of access shall be specific,
19	shall include all relevant evidence and information supporting
20	its denial, and shall explain how such evidence and information

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- 1 relate to a denial of access for reasons of lack of capacity,
- 2 safety, reliability, or engineering standards.
- 3 SECTION 4. No later than January 1, 2016, the director of
- 4 commerce and consumer affairs shall:
- 5 (1) Review the state of broadband communications in Hawaii
- 6 and the permitting exemptions granted pursuant to this
- 7 Act; and
- 8 (2) Make a recommendation whether to extend the exemptions
- 9 provided by this Act.
- 10 The director of commerce and consumer affairs shall submit a
- 11 report of the director's findings and recommendations, along
- 12 with any proposed legislation, to the legislature no later than
- 13 twenty days prior to the convening of the regular session of
- **14** 2016.
- 15 SECTION 5. Act 199, Session Laws of Hawaii 2010, is
- 16 amended by amending section 3 to read as follows:
- "SECTION 3. Telework promotion and broadband assistance
- 18 advisory council; establishment; purpose. (a) The
- 19 [administrator of the cable television division of the
- 20 department of commerce and consumer affairs] director of
- 21 commerce and consumer affairs shall convene and chair the

1	broadband	assistance	advisory	council	to	advise	the

- 2 [administrator] director of commerce and consumer affairs on
- 3 policy and funding priorities to promote and encourage use of
- 4 telework alternatives for public and private employees, and
- 5 expedite deployment of affordable and accessible broadband
- 6 services in Hawaii.
- 7 (b) The council shall be composed of the [administrator of
- 8 the cable television division] director of commerce and consumer
- 9 affairs, or the director's designee, and the following twelve
- 10 members who shall be equally appointed by the president of the
- 11 senate and by the speaker of the house of representatives as
- 12 follows:
- 13 (1) Two members of the senate, appointed by the president
- of the senate;
- 15 (2) Two members of the house of representatives, appointed
- by the speaker of the house of representatives;
- 17 (3) Four representatives of federal, state, and county
- 18 government entities having a role in infrastructure
- 19 deployment; management of public rights-of-way,
- 20 regulation, and franchising; information technology;
- and economic development; and

1	(4) Four representatives of Hawaii's private sector		
2	technology, telecommunications, and investment		
3	industries.		
4	Except for the [administrator of the cable television division]		
5	director of commerce and consumer affairs, all members shall		
6	serve for a term of four years. Any vacancies occurring in the		
7	membership of the advisory council shall be filled for the		
8	remainder of the unexpired term in the same manner as the		
9 ,	original appointments.		
10	(c) The [administrator of the cable television division]		
11	director of commerce and consumer affairs shall serve as		
12	chairperson of the council. The council shall meet at times as		
13	may be called by the chairperson. Members shall be reimbursed		
14	for reasonable expenses, including travel expenses, necessary		
15	for the performance of their duties. Administrative support to		
16	the council shall be provided by the department of commerce and		
17	consumer affairs.		
18	(d) The council shall:		
19	(1) Monitor the broadband-based development efforts of		
20	other states and nations in areas such as business,		

education, and health;

21

1	(2)	Advise the department on other states' best practices
2		involving telework promotion and policies and
3		strategies related to making affordable broadband
4		services available to every Hawaii home and business;
5	(3)	Monitor broadband-related activities at the federal
6		level;
7	(4)	Monitor regulatory and policy changes for potential
8		impact on broadband deployment and sustainability in
9		Hawaii; and
10	(5)	Encourage public-private partnerships to increase the
11	<i>/</i> 	deployment and adoption of broadband services and
12		applications."
13	SECT:	ION 6. Act 199, Session Laws of Hawaii 2010, is
14	amended by	y amending subsection (a) of section 4 to read as
15	follows:	
16	"(a)	The [administrator of the cable television division
17	of the der	partment of commerce and consumer affairs] director of
18	commerce a	and consumer affairs shall convene a work group to
19	develop p	rocedures for streamlined permitting functions that are
20	applicable	e to the development of broadband services and
21	broadband	technology that are normally available to state and

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1	local governments for the use or development of broadband		
2	service or broadband technology. Members of the work group		
3	shall include:		
4	(1)	The [administrator of the cable television division]	
5	****	director of commerce and consumer affairs, or the	
6		[administrator's] director's designee;	
7	(2)	The mayor of the county of Hawaii, or the mayor's	
8		designee;	
9	(3)	The mayor of the city and county of Honolulu, or the	
10		mayor's designee;	
11	(4)	The mayor of the county of Kauai, or the mayor's	
12		designee;	
13	(5)	The mayor of the county of Maui, or the mayor's	
14		designee;	
15	(6)	The chairperson of the Hawaii broadband task force	
16		established by Act 2, First Special Session Laws of	
17	•	Hawaii 2007; and	
18	(7)	Two representatives of state agencies with	
19		jurisdiction over land use and permitting at the state	
20		level."	

- Statutory material to be repealed is bracketed 1
- 2 and stricken. New statutory material is underscored.
- SECTION 8. This Act shall take effect on July 1, 2011. 3

APPROVED this 2 1 day of

JUN

, 2011

GOVERNOR OF THE STATE OF HAWAII